

Message Text

CONFIDENTIAL

PAGE 01 STATE 210172
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/SE:EJMARCOIT:CSR
APPROVED BY C:MNIMETZ
DOD/OSD/ISA:COLMAJORS
PM:GCHURCHILL
EUR/SE:CEDILLERY
EUR:GSVEST
S/S-O:JETHYDEN
-----051443 190202Z /21

P R 181729Z AUG 78
FM SECSTATE WASHDC
TO AMEMBASSY ANKARA PRIORITY
INFO AMCONSUL ISTANBUL
AMEMBASSY ATHENS
AMEMBASSY NICOSIA
USMISSION USNATO
USNMR SHAPE
USDOCOSOUTH
USCINCEUR
JCS
SECDEF

C O N F I D E N T I A L STATE 210172

EXDIS MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS: PEPR, MARR, MASS, TU

SUBJECT: ELEKDAG - NIMETZ MEETING: SECURITY ISSUES II

REF: STATE 208759

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 210172

1. TURKISH MFA SEC GEN ELEKDAG MET THURSDAY AUGUST 10,
4:30 PM WITH COUNSELOR NIMETZ FOR FOLLOW-UP ON INSTALLA-
TIONS ISSUE AND REVIEW OF SEVERAL OTHER ISSUES (SEPTELS).
SAME AGENCIES WERE REPRESENTED AS IN AUGUST 8 AFTERNOON
SESSION (REFTEL).

2. NIMETZ SUMMARIZED OUR UNDERSTANDING OF TURKEY'S POSI-

TION ON THE INSTALLATIONS AS FOLLOWS: TURKEY IS PREPARED TO PERMIT RESUMPTION OF SUSPENDED OPERATION BUT NEEDS AN AGREEMENT TO SERVE AS A LEGAL BASIS. TURKEY WILL MODIFY THE PROVISIONAL STATUS DECREE AND INCLUDE LANGUAGE ANTICIPATING RESUMPTION. ALSO TURKEY IS READY TO START NEGOTIATING AN AGREEMENT ON THE PRINCIPLES OF A NEW BILATERAL RELATIONSHIP WITH ATTACHMENTS TO COVER TECHNICAL MATTERS. ELEKDAG INDICATED THIS REFLECTS THE TURKISH VIEWS.

3. NIMETZ STRESSED THAT THE USG WOULD PREFER TURKISH APPROVAL TO RESUME OPERATIONS BE FORMALLY GIVEN AS SOON AS EMBARGO LIFTED. THIS WOULD REMOVE THE ISSUE FROM POLITICAL ARENA IN BOTH COUNTRIES, AND PRECLUDE CONTINUOUS ROUND OF

CONGRESSIONAL AND PRESS INQUIRIES, SPECULATION, ETC. FURTHERMORE IT WOULD CREATE THE BEST ATMOSPHERE FOR NEGOTIATING A GOOD LONG-TERM AGREEMENT. THE USG WOULD HAVE SERIOUS PROBLEMS WITH COMMITTING PERSONNEL AND EQUIPMENT TO A REFURBISHING OF THE BASES WITHOUT A GUARANTEE OF RESUMPTION OF OPERATIONS AS SOON AS THIS PROCESS IS COMPLETE. THERE IS BOTH A BUDGET AND A POLITICAL RISK. GENERAL BOWMAN EXPRESSED DOD'S STRONG CONCERN THAT THE OPERATIONS HAD TO BE RESUMED PROMPTLY TO SUSTAIN THE POLITICAL MOMENTUM OF LIFTING THE EMBARGO. GENERAL BOWMAN SAID THAT SECDEF BROWN UNDERSTOOD AFTER HIS MEETING WITH PM ECEVIT JUNE 5, THAT THE OPERATIONS WOULD BE RESUMED
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 210172

AS SOON AS THE EMBARGO WAS LIFTED AND HAD SPOKEN TO MEMBERS OF CONGRESS IN THOSE TERMS. FAILURE TO RESUME OPERATIONS PROMPTLY COULD CAUSE A CONGRESSIONAL REACTION WHICH WOULD MAKE IT MORE DIFFICULT TO PROCEED WITH THE MANY ACTIONS NECESSARY TO IMPROVE COOPERATION BETWEEN THE US AND TURKEY.

4. ELEKDAG RESTATED HIS GOVERNMENT'S DESIRE TO REOPEN THE INSTALLATIONS, THEIR NEED FOR A LEGAL BASIS, AND THEIR GOOD FAITH GUARANTEE ON NEGOTIATIONS. HE REITERATED HIS INTENTION TO SEEK UPON RETURN TO ANKARA LANGUAGE IN THE DECREE MODIFYING PROVISIONAL STATUS ALONG LINES PRESENTED IN AUGUST 8 MEETING. IN RESPONSE TO A QUESTION ABOUT REINSTATING THE 1969 AGREEMENT AD INTERIM, ELEKDAG SAID TURKISH GOVERNMENT CAN ABROGATE AGREEMENTS BY EXECUTIVE ACTION, BASED ON CHANGING CIRCUMSTANCES, BUT CANNOT REINSTATE OR CREATE NEW AGREEMENTS IN THE SAME MANNER. HE INDICATED THAT AN EXECUTIVE AGREEMENT WAS LEGALLY POSSIBLE, BUT THAT THE ECEVIT GOVERNMENT WHEN IN OPPOSITION, HAD CRITICIZED DEMIREL AND FORCED HIM TO AGREE TO SEND THE 1976 DCA TO PARLIAMENT, AND SO HAD CREATED A RECORD WHICH IT COULD NOT NOW REPUDIATE. NIMETZ THEN INSISTED THAT ELEKDAG CONVEY TO PRIME MINISTER ECEVIT OUR VIEWS THAT ANY LEGAL AVE-

NUE TO REOPEN BASES BE EXPLORED, AND THAT EXECUTIVE ACTION WOULD BE PREFERABLE. HE REMINDED ELEKDAG THAT WE MUST AGAIN APPROACH CONGRESS IN A FEW MONTHS FOR FY-80 SECURITY ASSISTANCE AND POINTED OUT THAT THE TURKISH APPROACH WOULD COMPLICATE NORMAL DIFFICULTIES.

5. ELEKDAG, SPEAKING AD REFERENDUM, POINTED OUT HE WAS SURPRISED THE USG HAD NOT SUGGESTED TAKING THE 1976 DCA WITH SLIGHT MODIFICATIONS TO MAKE IT A TECHNICAL AGREEMENT, AND THEN DISCUSS THE BROADER TOPICS IN THE SECURITY RELATIONSHIP LATER. HE CAUTIONED HE COULD NOT FORMALLY PROPOSE THIS. HE NOTED THE 1976 DCA WAS NEGOTIATED WITH THE PARTICIPATION OF THE MILITARY OF EACH SIDE AND HENCE SATISFIED TECHNICAL NEEDS OF EACH SIDE. ESENBEL SUPPORTED
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 210172

THIS SUGGESTION. NIMETZ SAID WE WOULD REVIEW THE IDEA, BUT REMINDED THE TURKISH SIDE HOW DIFFICULT THE NEGOTIATIONS ON THE 1976 AGREEMENT HAD BECOME AND THAT SOME ISSUES WERE STILL NOT RESOLVED. HE THEN ASKED ELEKDAG TO CLARIFY THAT THE PRINCIPLES AGREEMENT WOULD SUFFICE FOR RESUMING OPERATIONS AT THE INSTALLATIONS, AND THE SUPPLEMENTS NEED NOT NECESSARILY BE COMPLETE. ELEKDAG SAID THIS WAS THEIR VIEW (ALTHOUGH ELEKDAG'S REPLY TO THIS SPECIFIC QUESTION WAS CATEGORICAL WE HAVE NO REASON TO DOUBT ELEKDAG INTENDS THAT DISCUSSIONS ON SUPPLEMENTAL AGREEMENTS WOULD "INFLUENCE" THE PRINCIPLES NEGOTIATIONS, AS PER PARA 13 REFTEL).
VANCE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 210172
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011
DRAFTED BY: IO/UNA:BJSHARP

APPROVED BY:IO/UNA:JFTEFFT

S/S-O:MVKENNEDY

-----071211 220355Z /14

O 212330Z AUG 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK IMMEDIATE 9801

C O N F I D E N T I A L STATE 210172

EXDIS FOR AMB YOUNG FROM UNA

FOLLOWING REPEAT STATE 210172 ACTION ANKARA INFO ISTANBUL
ATHENS NICOSIA USNATO SHAPE USDOCOSOTH USCINCEUR JCS SECDEF
DATED AUG 18:

QTE: C O N F I D E N T I A L STATE 210172

EXDIS MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS: PEPR, MARR, MASS, TU

SUBJECT: ELEKDAG - NIMETZ MEETING: SECURITY ISSUES II

REF: STATE 208759

1. TURKISH MFA SECGEN ELEKDAG MET THURSDAY AUGUST 10,
4:30 PM WITH COUNSELOR NIMETZ FOR FOLLOW-UP ON INSTALLA-
TIONS ISSUE AND REVIEW OF SEVERAL OTHER ISSUES (SEPTELS).
SAME AGENCIES WERE REPRESENTED AS IN AUGUST 8 AFTERNOON
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 210172

SESSION (REFTEL).

2. NIMETZ SUMMARIZED OUR UNDERSTANDING OF TURKEY'S POSI-
TION ON THE INSTALLATIONS AS FOLLOWS: TURKEY IS PREPARED
TO PERMIT RESUMPTION OF SUSPENDED OPERATION BUT NEEDS AN
AGREEMENT TO SERVE AS A LEGAL BASIS. TURKEY WILL MODIFY
THE PROVISIONAL STATUS DECREE AND INCLUDE LANGUAGE ANTI-
CIPATING RESUMPTION. ALSO TURKEY IS READY TO START NEGOTI-
ATING AN AGREEMENT ON THE PRINCIPLES OF A NEW BILATERAL
RELATIONSHIP WITH ATTACHMENTS TO COVER TECHNICAL MATTERS.
ELEKDAG INDICATED THIS REFLECTS THE TURKISH VIEWS.

3. NIMETZ STRESSED THAT THE USG WOULD PREFER TURKISH
APPROVAL TO RESUME OPERATIONS BE FORMALLY GIVEN AS SOON AS
EMBARGO LIFTED. THIS WOULD REMOVE THE ISSUE FROM POLITICAL
ARENA IN BOTH COUNTRIES, AND PRECLUDE CONTINUOUS ROUND OF

CONGRESSIONAL AND PRESS INQUIRIES, SPECULATION, ETC. FURTHERMORE IT WOULD CREATE THE BEST ATMOSPHERE FOR NEGOTIATING A GOOD LONG-TERM AGREEMENT. THE USG WOULD HAVE SERIOUS PROBLEMS WITH COMMITTING PERSONNEL AND EQUIPMENT TO A REFURBISHING OF THE BASES WITHOUT A GUARANTEE OF RESUMPTION OF OPERATIONS AS SOON AS THIS PROCESS IS COMPLETE. THERE IS BOTH A BUDGET AND A POLITICAL RISK. GENERAL BOWMAN EXPRESSED DOD'S STRONG CONCERN THAT THE OPERATIONS HAD TO BE RESUMED PROMPTLY TO SUSTAIN THE POLITICAL MOMENTUM OF LIFTING THE EMBARGO. GENERAL BOWMAN SAID THAT SECDEF BROWN UNDERSTOOD AFTER HIS MEETING WITH PM ECEVIT JUNE 5, THAT THE OPERATIONS WOULD BE RESUMED AS SOON AS THE EMBARGO WAS LIFTED AND HAD SPOKEN TO MEMBERS OF CONGRESS IN THOSE TERMS. FAILURE TO RESUME OPERATIONS PROMPTLY COULD CAUSE A CONGRESSIONAL REACTION WHICH WOULD MAKE IT MORE DIFFICULT TO PROCEED WITH THE MANY ACTIONS

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 210172

NECESSARY TO IMPROVE COOPERATION BETWEEN THE US AND TURKEY.

4. ELEKDAG RESTATED HIS GOVERNMENT'S DESIRE TO REOPEN THE INSTALLATIONS, THEIR NEED FOR A LEGAL BASIS, AND THEIR GOOD FAITH GUARANTEE ON NEGOTIATIONS. HE REITERATED HIS INTENTION TO SEEK UPON RETURN TO ANKARA LANGUAGE IN THE DECREE MODIFYING PROVISIONAL STATUS ALONG LINES PRESENTED IN AUGUST 8 MEETING. IN RESPONSE TO A QUESTION ABOUT REINSTATING THE 1969 AGREEMENT AD INTERIM, ELEKDAG SAID TURKISH GOVERNMENT CAN ABROGATE AGREEMENTS BY EXECUTIVE ACTION, BASED ON CHANGING CIRCUMSTANCES, BUT CANNOT REINSTATE OR CREATE NEW AGREEMENTS IN THE SAME MANNER. HE INDICATED THAT AN EXECUTIVE AGREEMENT WAS LEGALLY POSSIBLE, BUT THAT THE ECEVIT GOVERNMENT WHEN IN OPPOSITION, HAD CRITICIZED DEMIREL AND FORCED HIM TO AGREE TO SEND THE 1976 DCA TO PARLIAMENT, AND SO HAD CREATED A RECORD WHICH IT COULD NOT NOW REPUDIATE. NIMETZ THEN INSISTED THAT ELEKDAG CONVEY TO PRIME MINISTER ECEVIT OUR VIEWS THAT ANY LEGAL AVENUE TO REOPEN BASES BE EXPLORED, AND THAT EXECUTIVE ACTION WOULD BE PREFERABLE. HE REMINDED ELEKDAG THAT WE MUST AGAIN APPROACH CONGRESS IN A FEW MONTHS FOR FY-80 SECURITY ASSISTANCE AND POINTED OUT THAT THE TURKISH APPROACH WOULD COMPLICATE NORMAL DIFFICULTIES.

5. ELEKDAG, SPEAKING AD REFERENDUM, POINTED OUT HE WAS SURPRISED THE USG HAD NOT SUGGESTED TAKING THE 1976 DCA WITH SLIGHT MODIFICATIONS TO MAKE IT A TECHNICAL AGREEMENT, AND THEN DISCUSS THE BROADER TOPICS IN THE SECURITY RELATIONSHIP LATER. HE CAUTIONED HE COULD NOT FORMALLY PROPOSE THIS. HE NOTED THE 1976 DCA WAS NEGOTIATED WITH THE PARTICIPATION OF THE MILITARY OF EACH SIDE AND HENCE SATISFIED TECHNICAL NEEDS OF EACH SIDE. ESENBEL SUPPORTED

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 210172

THIS SUGGESTION. NIMETZ SAID WE WOULD REVIEW THE IDEA, BUT REMINDED THE TURKISH SIDE HOW DIFFICULT THE NEGOTIATIONS ON THE 1976 AGREEMENT HAD BECOME AND THAT SOME ISSUES WERE STILL NOT RESOLVED. HE THEN ASKED ELEKDAG TO CLARIFY THAT THE PRINCIPLES AGREEMENT WOULD SUFFICE FOR RESUMING OPERATIONS AT THE INSTALLATIONS, AND THE SUPPLEMENTS NEED NOT NECESSARILY BE COMPLETE. ELEKDAG SAID THIS WAS THEIR VIEW (ALTHOUGH ELEKDAG'S REPLY TO THIS SPECIFIC QUESTION WAS CATEGORICAL WE HAVE NO REASON TO DOUBT ELEKDAG INTENDS THAT DISCUSSIONS ON SUPPLEMENTAL AGREEMENTS WOULD "INFLUENCE" THE PRINCIPLES NEGOTIATIONS, AS PER PARA 13 REFTTEL). VANCE UNQTE CHRISTOPHER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SECURITY, MILITARY ASSISTANCE, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 aug 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE210172
Document Source: CORE
Document Unique ID: 00
Drafter: EJMARCOIT:CSR
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780339-0246
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780848/aaaabnkl.tel
Line Count: 300
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2d55e360-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 78 STATE 208759
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 20 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1691956
Secure: OPEN
Status: NATIVE
Subject: ELEKDAG - NIMETZ MEETING: SECURITY ISSUES II
TAGS: PEPR, MARR, MASS, TU, US
To: ANKARA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2d55e360-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014